

Early Market Access of Health Technologies

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The struggle for the health care Euro: example Netherlands

- In 1972: 8% of GNP was spent on healthcare. At present: 11.9%;
- Without restructuring the health care sector: spiralling cost up to 30% of GNP by 2040;
- Average Dutch household: in 2012 more than 23% of income was spent on health care insurance premium. In 2040: 50% if no structural adjustments are made;
- Causes:
 - Greying of the population: In 2040, 20% of the Dutch population will be 65+ (16% at present);
 - Increase in chronic disease epidemiology
 - Innovations of new medicines and health technologies;

Definition of Innovation in healthcare

5 breakthrough health technologies in 2015

- Innovation in healthcare are typically new products and services as well as new ways of working and/or new technologies
- Breakthrough technologies in 2015 (source: Dutch Royal Society of Sciences):
 - Robotic Nurse Assistant
 - Artificial retinas
 - Digestible sensors
 - Hybrid Operating Rooms
 - 3D printing biological materials
- What new technologies have in common: additional benefits and high cost

Traditional research: Study Phases in clinical development of new medicines

Preceding clinical registration:

Phase 1: Healthy volunteers (20 tot 100 persons).

Phase 2: Investigation of a new agent in patients who have a particular disease or condition for which the drug is intended (with the objective to determine the dose, the safety and the effectiveness of the drug in a few 100's of patients, RCT).

Phase 3: Studies in patients who have the symptoms for which a new drug is intended (target: deeper understanding in a few 1,000 of patients)

A fourth phase has been added to this: Market Access

- Literally : access to the market = the process to ensure that all appropriate patients who would benefit, get rapid and maintained access to a product, at the right price.
- Prime condition: admission to reimbursement to a basic insurance package. Admission follows upon approval of a reimbursement dossier with information about:
 - Therapeutic value
 - Efficacy and effectiveness
 - Side Effects
 - Quality of life
 - Experience
 - Applicability
 - Ease of use
 - Macro budget analysis (price x volume) total annual treatment cost
 - Cost-effectiveness analysis

Guidelines for Economic Evaluation of Medicines

- In the Netherlands since 1999 - one of the first countries to introduce guidelines

Survey conducted by PPI Healthcare Consulting Ltd end of 2014 on global application of guidelines:

- In the EU, 20 of 28 countries introduced guidelines for economic evaluation;
- In the EU, 26 of 28 countries apply price reference systems (= comparisons of medicine prices between countries), only Sweden and Austria are not;
- Outside the EU, all major markets including USA, Canada, Australia as well as China and Russia introduced guidelines;
- Next Wave: developing countries in Africa and Asia

Conclusions on Guidelines for Economic Evaluation of Health Technologies

- Guidelines very common in EU, North America and Australia;
- BRICs and many middle income countries have introduced similar guidelines;
- There are blind spots (Africa), but their number is declining rapidly;
- Trend: more developing countries will introduce guidelines on a global scale;

Conclusion: market access is there to stay for medicines, but also for medical devices

Comparative features of Cost-effectiveness Guidelines

- Title and year of the Document, Affiliation of authors
- Purpose of the Document
- Perspective, Indication, Target population
- Choice of comparator, Time horizon
- Assumptions required and Preferred analytical technique
- Costs to be included, Source of costs
- Modeling and Systematic review of evidences
- Preference for effectiveness over efficacy
- Preferred outcome measure and method to derive utility
- Discounting costs and outcomes
- Sensitivity analysis-parameters and analysis-methods
- Presenting results Incremental analysis
- Financial impact analysis
- Mandatory or recommended or voluntary

Output variable: Cost per QALY

QALY = Quality Adjusted life Year

Combination of “life years” and “quality of life”

Example: a new therapy adds two years to someone’s life with a quality of life of 0.5 on a scale of 0 (death) and 1 (perfect health). The number of QALY’s in this case is: $2 \text{ (years)} \times 0.5 \text{ (QoL)} = 1$.

QALY’s are always expressed as “Cost per QALY”. So if the yearly treatment cost of the new therapy amounts to Euro 50.000, the Cost per QALY= Euro 50.000

Second important Output Variable: ICER

ICER = Incremental Cost Effectiveness Ratio

Appreciation of incremental costs and benefits

ICER is always about the difference between two intervention strategies (such as medicines, procedures etc)

Example: screening test

Test 1:	total cost:	€ 2000
	# correct diagnoses	100
	Ratio cost/correct test	20
Test 2:	total cost:	€ 5000
	# correct diagnoses	200
	Ratio cost/correct test	25

Total cost of therapy 2 is € 3000 higher, but results in an extra 100 correct tests;

De ICER for test 2 is: $3.000/100 = 30$

Interpretation: test 2 costs € 25 for each extra correct diagnosis

Trend: from market access to early market access

Clinical development of new medicines: 8-12 years

Cost-effectiveness evaluation and reimbursement decision: often 3-5 years

Sequential: development track of 8-17 years

Parallel: 8-12 years

Gain in time if parallel: 3-5 years = time is money

Why time is money?

Active life of a patent is limited to 12 to 15 years

Blockbusters generate large sales especially in the first years of their introduction

Economic profile of a medicine needs to be reasonably clear early on in development to justify development cost and attractiveness of investment

When is early market access appropriate?

Disease and treatment related

- Scoping overall treatment cost of an indication
- Determining the treatment niche of a new product

Scoping market opportunities

- Scoping early pricing and reimbursement options
- Assessment of sales and market volume
- Assessment of strategies for market entry (managed entry and gain share schemes, optimized distribution)

Due diligence of a company

- Determining the value of a company for investors

Early Market Access strategies in the clinical development programme

Phase 0: animal testing

- Cost of Illness: treatment cost of a particular indication?
- Treatment cost of interventions for such an indication, safety, dosis

Phase 1: when an initial clinical profile has been defined:

- First assessment of Cost per QALY and ICER and corresponding indication of price
- First evidence of clinical efficacy and outline of a cost-effectiveness evaluation

Phase 2 and 3:

- Substantiation of clinical efficacy and preparation of a dossier to confirm Conformity with standards of medical practice and science (StWP in Dutch)
- Draft and implement cost-effectiveness data collection (modeling, piggy-back to RCT etc)
- Draft of a core value dossier and pricing and reimbursement dossiers for authorities

Case Study of Early Scoping Work of Market Access: New Molecule for the Treatment of Prostate Cancer

- New molecule developed by Medical Faculty, Dutch University; molecule with clinical effects in early phase 1 in prostate cancer.

Needed at this stage: first indication of price and reimbursement

- Comparative study of treatments for prostate cancer available on the market;
- Cost per QALY for these medications: on average Euro 25.000 per quality adjusted life year gained;
- For reimbursement authorities the “Cost per QALY” are an important yardstick of the cost-effectiveness;
- Assumption: if the new medicine is as good as existing ones: an amount of Euro 25.000 per QALY could be expended for treatment;
- Therefore, the price could be about Euro 25.000 per year;
- To be confirmed by cost-effectiveness research.

Cost-effectiveness Modelling in early market access

- A model creates the framework for a cost-effectiveness analysis, allowing decision makers to explore the implications of using an intervention in different ways and under different conditions;
- A model must produce accurate predictions and allow for substantial variation in the factors that influence costs and effects;
- Three aspects are important in terms of modelling: (1) validating effectiveness estimates, (2) modelling costs and (3) sensitivity estimates;
- In early market access, the level of assumptions in developing a model may be substantial, due to lack of clinical data;
- However, as shown, modelling is nevertheless useful at this stage as it shows the potential CEA of a technology and identifies data gaps and strategies to fill the gap of lack of information;

Managed Entry Schemes (MES) or Performance-based Health Outcomes Reimbursement Schemes

- Used since about 2010
- Uncertainty of clinical and economic evaluations before launch
- Conditional reimbursement: additional data will verify product price
- Data accumulated will allow for reduction of the uncertainty of estimate
- Support of unequivocal reimbursement decision and pricing
- Adequate to the achieved benefits of the product
- Data: observational studies (including registries) as well as RTC's
- Costs of such trials: borne the regulatory authority or manufacturer or both
- Assumption: MES stimulate innovation and technological progress

Overview of performance-based health outcomes reimbursement schemes

Health outcomes based

- Conditional coverage
 - Coverage with evidence development (CED)
 - Conditional Treatment Continuation (CTC)
- Performance linked reimbursement (PLR)
 - Outcomes guarantees
 - Pattern of process of care

Non-health outcomes based

- Population level
 - Market share
 - Price volume
- Patient level
 - Utilization caps
 - Manufacturer funded treatment initiation

Pitfalls of MES's

Rapidly learning that the devil is in the detail

- Defining a MES
- Defining measurable outcomes
- Monitoring the scheme
- Maintaining transparency

Many of the current schemes are not truly performance-based

- e.g. Price cuts in disguise

Gain share models: latest development

- A gain share agreement incentivizes quality improvements and better outcomes for patients, while improving efficiency and value for money for the local economy;
- Achieved by seeking the most clinically and cost effective medicines and reinvesting the savings in clinical areas from which they were attained;
- Gains are shared by for instance a hospital, a payer, the industry and patients
- Gain share agreements are negotiated before market entry

Issues why early market access of health technologies makes sense

- It helps companies to define the appropriate balance between the need for rapid access to new drugs and the cost of development programmes;
- It also helps to define appropriate market entry strategies based on managed entry or gain share schemes and to ascertain estimates of the value of a company (mainly start ups or companies dependent on 1-2 products);
- Main instrument for early market access is the Cost per QALY (and ICER) of a new technology, helping to define the value (= price x volume) of a new technology;
- Early market access for many orphan and expensive drugs is equal to market access, as there will be few patients anyway and data gathering will be limited.

Capabilities Seijgraaf Consultancy and IHC Switzerland Sarl

- Seijgraaf Consultancy is a company with limited liability according to Dutch law;
- IHC Switzerland is a daughter company with limited liability according to Swiss law;
- Alpscapes project and development GmbH is our Austrian partner in Vienna;
- Specialist since 1985 in (early) market access of orphan and expensive medicines and medical devices/ medical technology

Core competences in Market Access Services

Seijgraaf Consultancy and IHC Switzerland offers its clients a wide range of healthcare-related services. Our expertise covers a broad spectrum of areas including:

For pharmaceuticals, diagnostics and medical devices:

- Pricing strategy (international and domestic)
- Funding strategy (access to optimal reimbursement)
- Market access guidance (securing commercialization and stakeholder endorsement/access)
- Business Planning
- Advising on national healthcare systems, their structures and data/procedural requirements Primary research (qualitative and quantitative) and analysis

Often requested Services

Often requested products and services are:

- Development and implementation of product pricing & funding strategies (**including “early market access”**);
- Product commercial assessment;
- Product and portfolio due diligence;
- Preparation for commercialisation in international markets;
- Qualitative research (e.g. with payers, physicians, pharmacists etc.);
- Parallel trade modelling;
- Pricing and reimbursement training;
- Healtheconomic modelling and QoL studies;
- Preparation of pricing and reimbursement dossiers and negotiate with authorities.

Conclusions

- New medicines and health technologies will increasingly have to show “value for money” at an early stage of product development, given rise to the development of a new discipline: **early market access of health technologies**
- Early market access of health technologies helps companies: (1) to have a first indication of the value for money of a product, (2) to assess the value of the company and (3) to develop appropriate strategies for managed market entry